

# Ambient air pollution: The role of cities

## EPCAC Position Paper Sections 2 & 3

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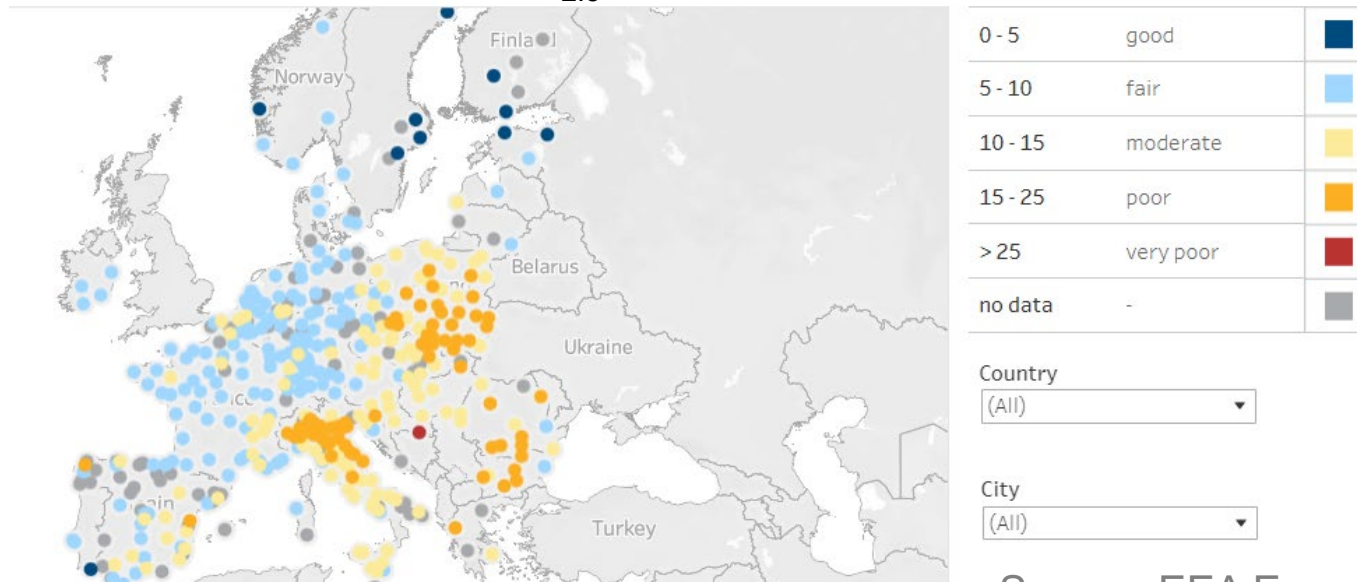
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# Air pollution is still a problem, especially in cities

- In 2021 97 % of the urban population in the EU was exposed to concentrations of particulate matter (PM<sub>2.5</sub>) above the WHO air quality guidelines (EEA, 2024). For nitrogen dioxide (NO<sub>2</sub>) and ozone (O<sub>3</sub>) this was 90 % and 94 %, respectively.
- PM<sub>2.5</sub> mass is currently the most proven metric for assessing health burden of air pollution. NO<sub>2</sub> and ozone are further relevant metrics.
- Cities are both important emitters and receptors of pollution.

Annual mean PM<sub>2.5</sub> (2022-2023 avg)



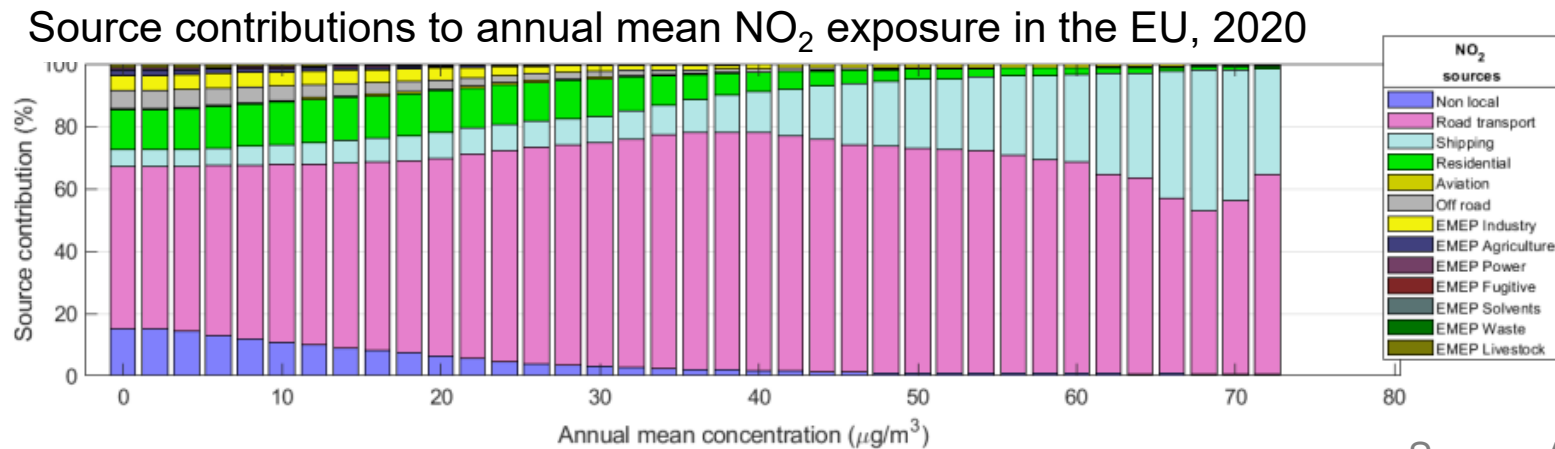
Source: EEA European city air quality viewer

# Contributions to cities: PM<sub>2.5</sub>

- Primary and secondary PM play a role (PPM more local, SIA more regional)
- Contributions from a wide range of sectors. Residential, traffic, agriculture, industry important.
- Both local as well as distant sources are important. The local share depends strongly on city characteristics:
  - Large cities in isolated locations are dominated by local sources, also
  - cities in mountainous terrain and therefore local inversions, and
  - cities with local use of solid fuels for heating.
  - Large industrial facilities in individual cities can play a big role.
  - Smaller cities tend to be more influenced by regional transport.
- Different assessments give somewhat different estimates on sector importance. Two examples are the JRC Urban Atlas and the IIASA/GAINS model assessments.
- Hot spots versus average exposure makes a difference.

# Contributions to cities: NO<sub>2</sub>, O<sub>3</sub>

- NO<sub>2</sub>:
  - Mostly from road transport (diesel), shipping (harbors).
  - Local contribution dominant.

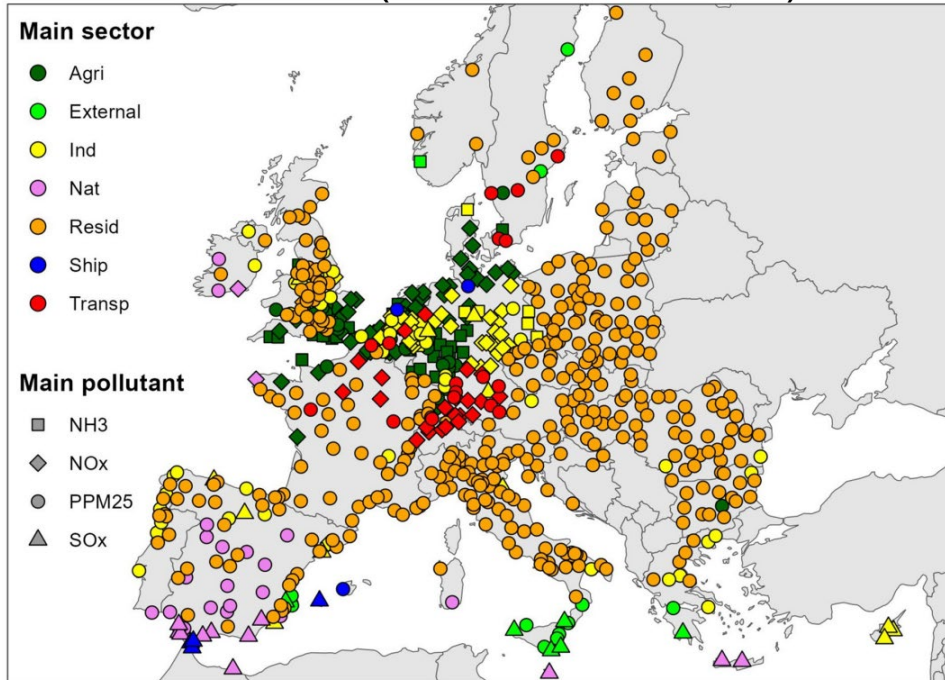


Source: AAQD IA [support study](#) (2022)

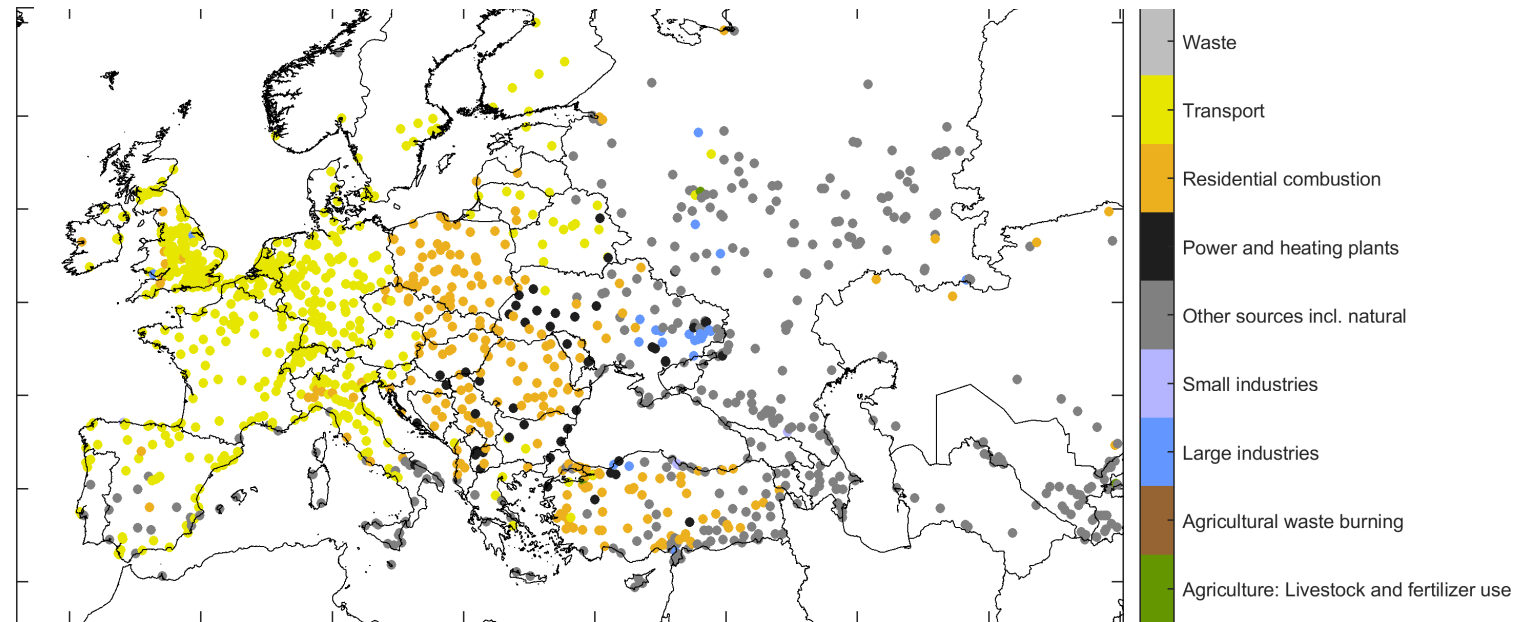
- O<sub>3</sub>: is a secondary pollutant. Cities can be locally a sink (titration) or source through emissions of NO<sub>x</sub> (traffic, industry, heating) and NMVOCs (solvents, ...).

# Dominant sectors for PM<sub>2.5</sub> in cities

JRC urban atlas (Thunis et al., 2023): 2019



IIASA / GAINS model (Kieseewetter et al., in prep.): 2015



## Similarities:

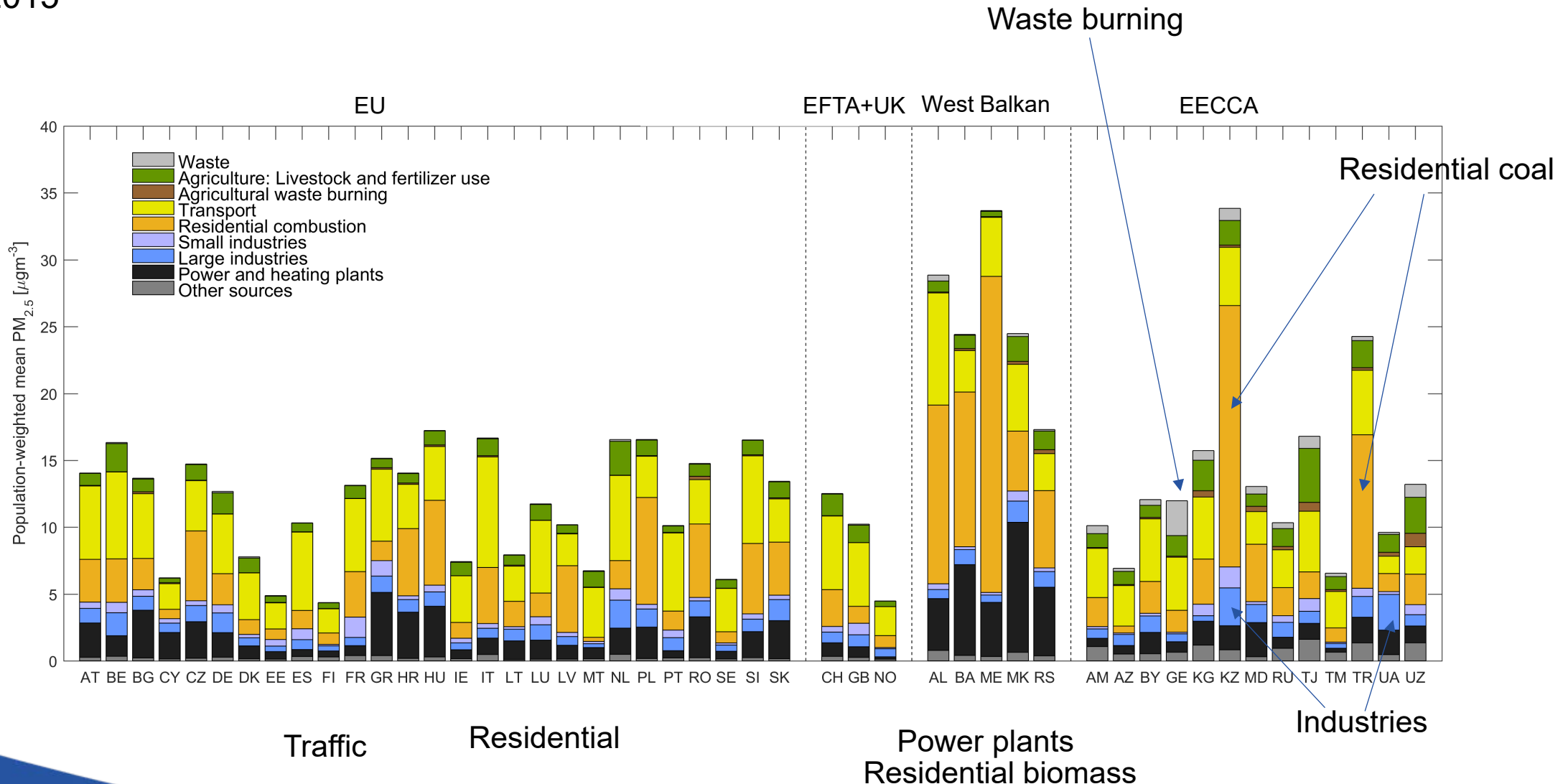
- Residential sector in Eastern and Southeast Europe
- Agriculture important in BeNeLux
- Dust in Southern Europe

## Differences:

- GAINS would not see agriculture dominant
- Residential vs traffic in Western Europe

# Source contributions to cities (country average)

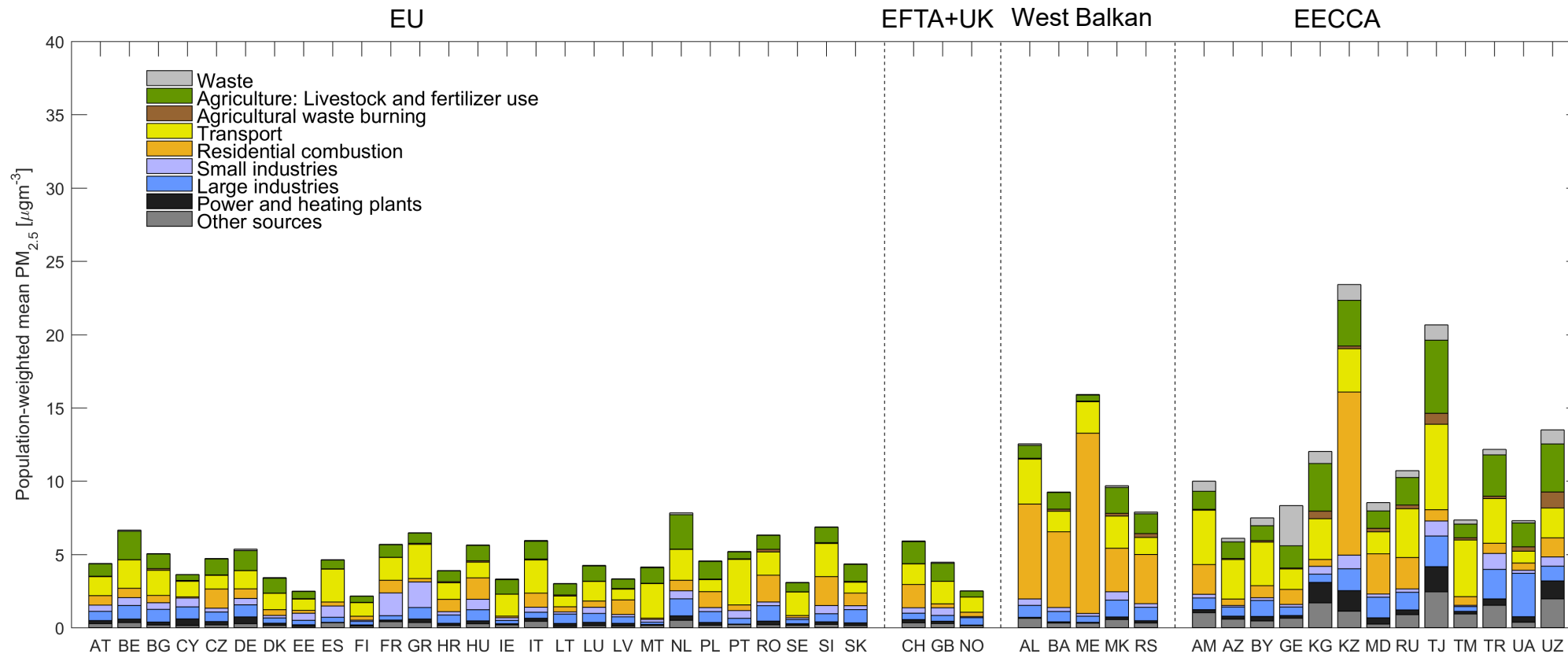
2015



# Source contributions to cities (country average)

2040

Baseline scenario for Gothenburg Protocol Revision  
(stated energy policies, current air pollution legislation)

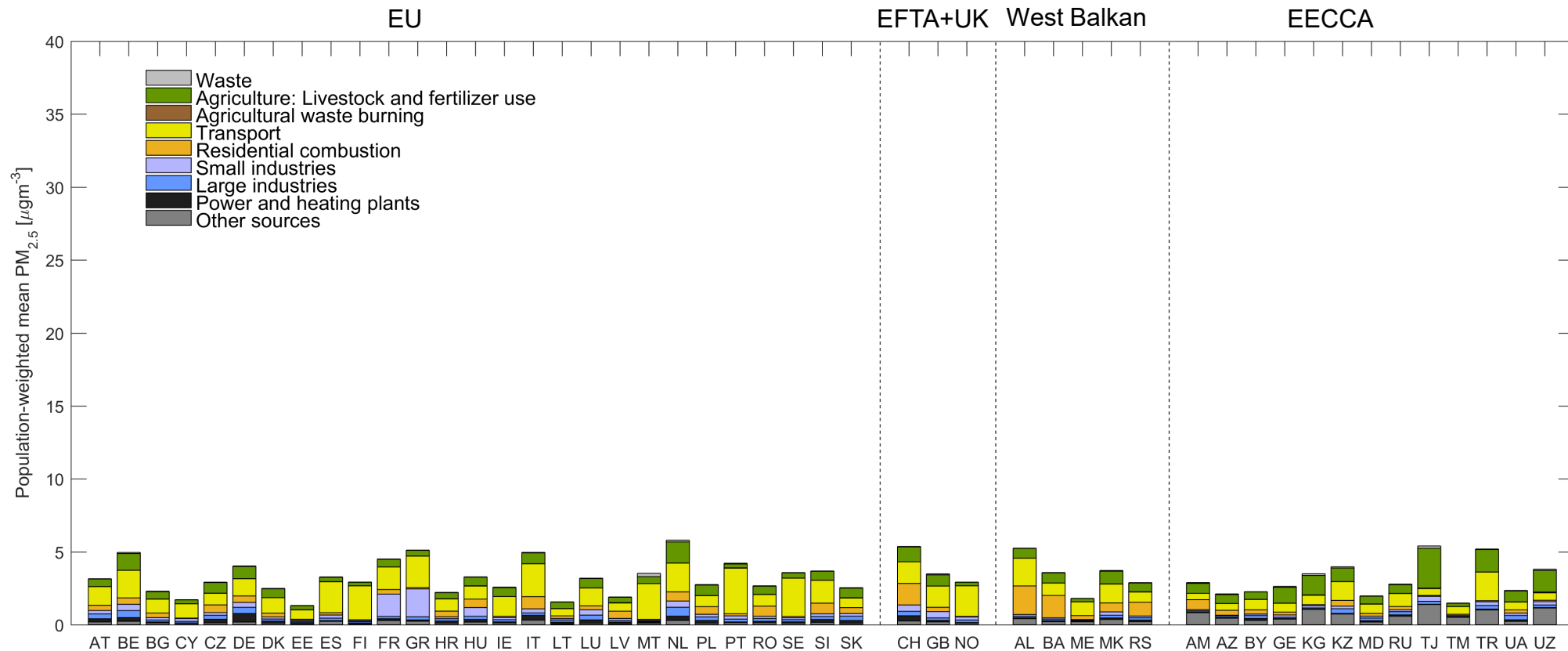


Preliminary results: GAINS calculations for Gothenburg Protocol Revision scenarios  
Draft of the policy brief describing the scenarios: [here](#)

# Source contributions to cities (country average)

2040

LOW scenario: ambitious climate policies, maximum feasible pollution controls, diet shift



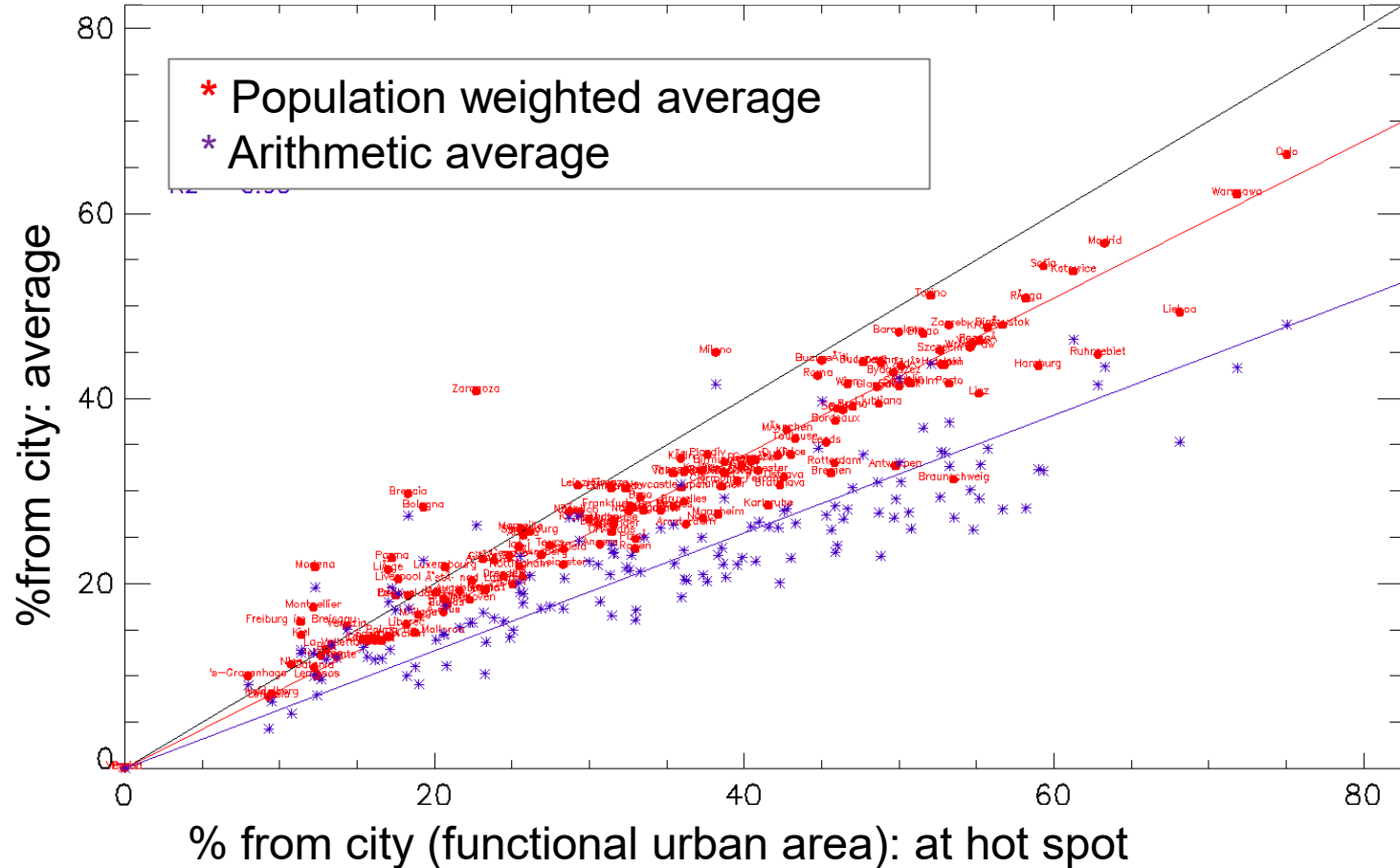
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# Some difficult questions

- What is the city definition?
  - GAINS: Urban core (UCDB)
  - JRC urban atlas: Functional urban area / commuting zone
  - EEA: ?
- Do we care more about city-center concentrations or population exposure averaged across the city?
- How to account for secondary pollution created in ambient air from precursors with different spatial / sectoral origin? (e.g.  $\text{NH}_4^- \text{NO}_3^+$ )
  - Could be split according to sensitivity of PM mass to emission reductions of the different precursors
  - Could be combined into one category (Traffic+Agriculture, Industry+Agriculture)
  - Tagging (mass transfer method)
- A lot depends on emission distribution urban-rural. How to derive credible inventories and splits?
  - Residential heating: urban population typically uses cleaner fuels but not 100%. Individual cities are very different depending on availability of district heating networks, piped gas
  - Traffic: vehicle mileage is different inner urban vs inter urban. Statistics are often poor.
  - Industry: actual location of plants
- Depending on pollutant and dominant source sectors, the resolution of models plays a role.
  - $\text{NO}_2$ : high resolution required  $\sim 100\text{m}$ ;  $\text{PM}_{2.5}$   $\sim \text{km}$  resolution;  $\text{O}_3$  ? (often done with coarse resolution but could lead to overestimation in cities)

# Hot spots vs city average

Contributions from city (functional urban area) to itself

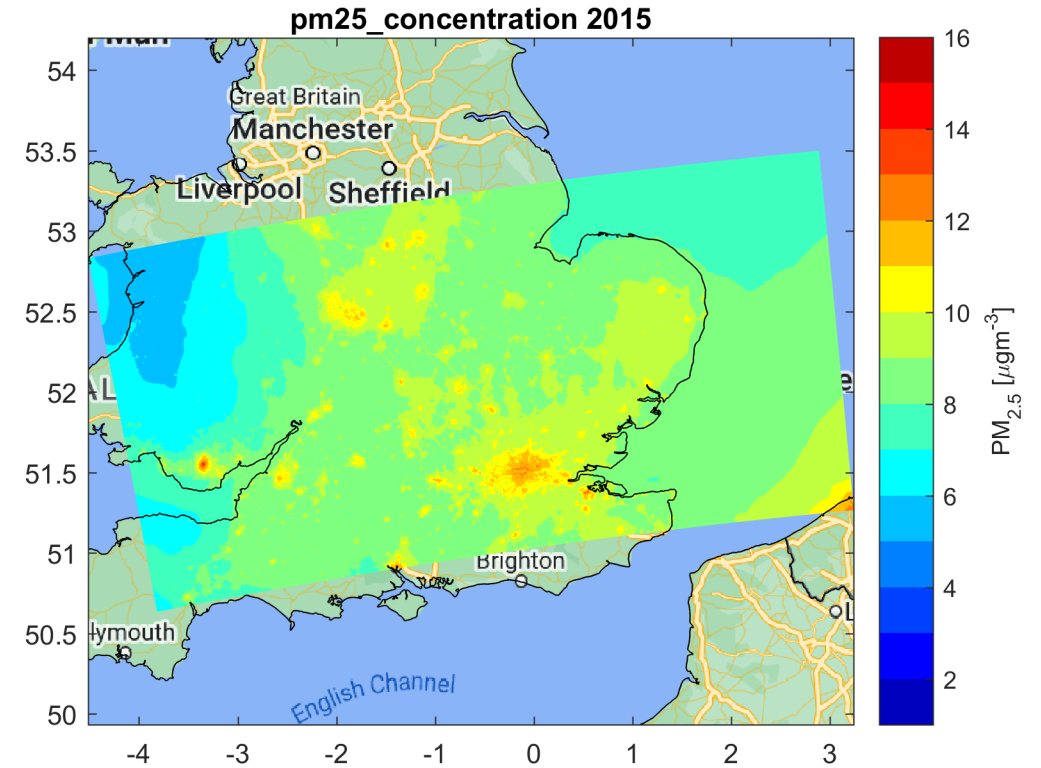
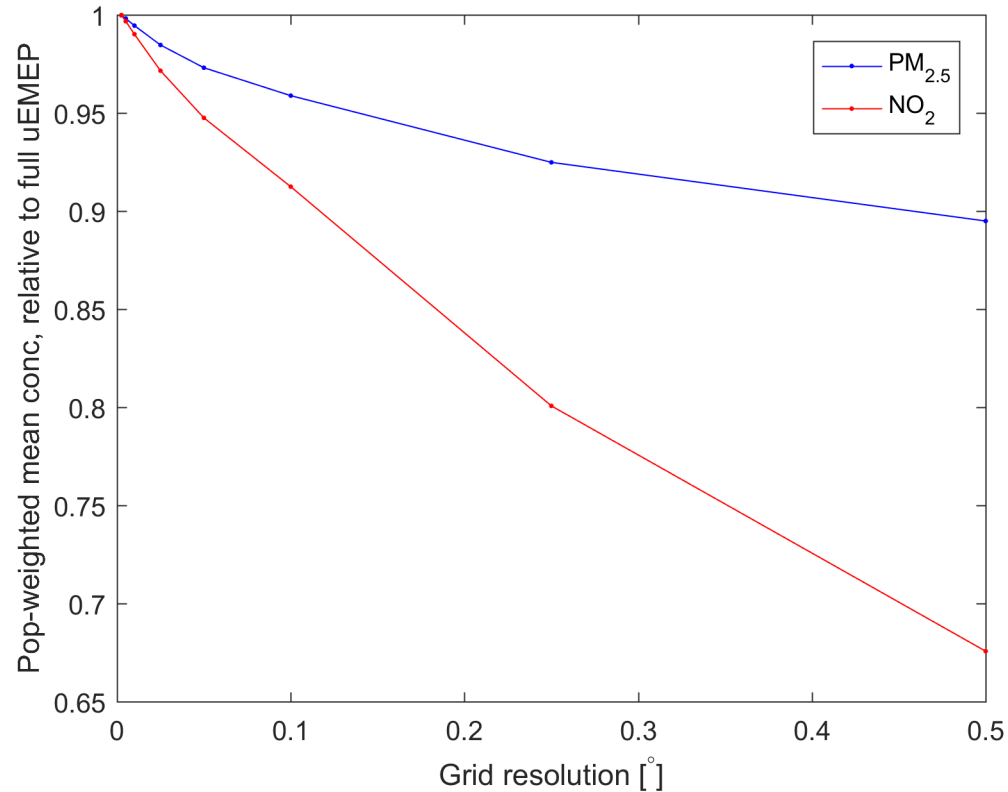


Comparison of population exposure and hot-spot based source apportionment for 150 EU cities. Emissions for all sectors are reduced at FUA level.

City average exposure (pop-weighted): contribution of city to itself 16% lower than for hot spot  
City area average: contribution of city to itself 37% lower than for hot spot

Reference: Thunis et al., in preparation

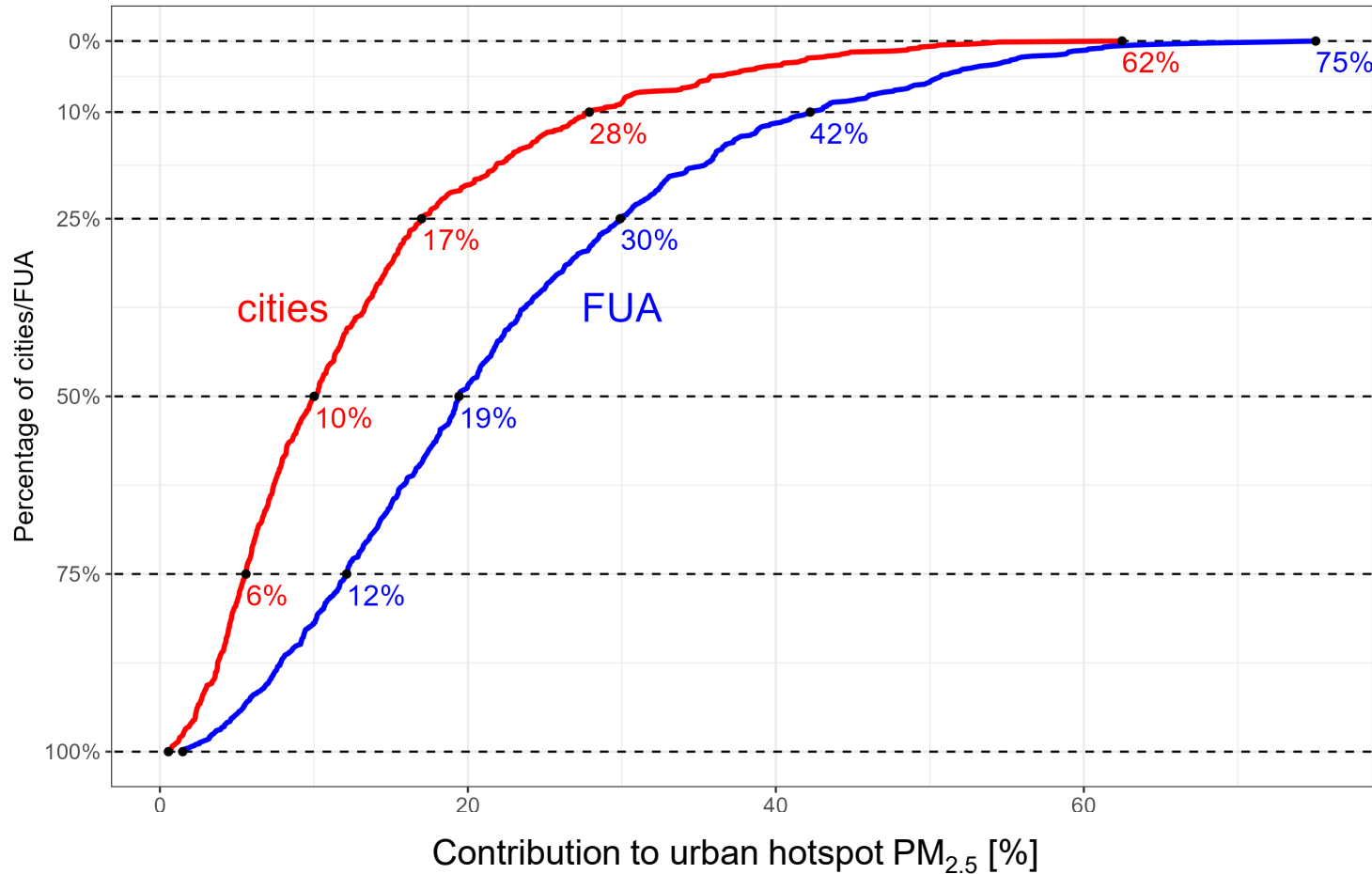
# The role of model resolution



Post analysis of uEMEP simulations by Denby et al., 2024 (~AAQD Impact Assessment 2023)

# Contributions to urban max PM<sub>2.5</sub> from different spatial scales

EU27 + UK + CH + NO



— Cities  
— Greater cities

Example:

50% of cities contribute more than 10%.  
10% of cities contribute more than 28%.

Source: Zauji-Salani et al.

# Conclusions

- Cities are both emitters and recipients of pollution.  $PM_{2.5}$  is contributed by local and remote sources.  $NO_2$  is mostly local,  $O_3$  more regional
- Source contributions to urban  $PM_{2.5}$  show similarities among countries in parts of UNECE. Particularly in West Balkan, the residential sector is dominant and will stay unless policy action is taken.
- Local contributions vary from city to city, can be dominant for large/isolated cities. Typically not dominant in the EU but much larger in West Balkan & EECCA. Nonetheless, also long-range contributions remain important everywhere.
- Local origin of pollution does not necessarily mean (only) local action can solve the issue. Depends on the source sector.